

RECORDING REQUESTED BY:

City of Merced, A California charter
municipal corporation

WHEN RECORDED MAIL TO:

City of Merced
City Clerk
678 West 18th Street
Merced, California 95340

**Exempt from Recording Fees Per
Government Code Section 6103**

(Above for Recorder’s Use Only)

LEGISLATIVE ACTION AGREEMENT

THIS AGREEMENT is made and entered into as of this _____ day of _____ 2024 by and between the City of Merced, a California Charter Law Municipal Corporation (“City”) and Merced Security Storage II, LLC (“Owner”).

WITNESSETH

WHEREAS, Owner has applied to the City for a General Plan Amendment and Established of Planned Development (the “Entitlements”) for approximately 3.5 acres of land at 470 E. Olive Avenue, generally located on the south side of Olive Avenue, approximately 500 feet west of Oleander Avenue and as legally described on Exhibit “A” and shown on the map at Exhibit “B”, attached hereto and incorporated herein by reference (the “Property”); and

WHEREAS, City is willing to consider Owner’s request provided that certain conditions are met.

NOW, THEREFORE, in consideration of the mutual covenants, promises, and representations contained herein, and for other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged and agreed, the parties hereto agree as follows:

1. Owner, for himself and all successors thereto, agrees to pay all City and school district fees, taxes, and/or assessments in effect on the date of subdivision and/or permit approval, any increase in those fees, taxes, and/or assessments, and any new fees, taxes, and/or assessments which are in effect at the time water/sewer connection and/or building or encroachment permits are issued, which may include public facility impact fees, other impact fees as applicable, and any Mello-Roos taxes—whether for infrastructure, services, or any other activity or project authorized by the Mello-Roos law, etc., (and to comply with the additional conditions set forth in Exhibit “C,” (City Council Resolution #TBD), attached hereto and incorporated herein by this reference). Payment shall be made at the time of building permit

issuance unless an Ordinance or other requirement of the City mandates or permits payment of such fees, taxes, and/or assessments at an earlier or subsequent time.

2. Owner desires to comply with the conditions of approval set forth on Exhibit "C," and within this Agreement and acknowledges that the conditions are necessary to mitigate the environmental impact caused by Owner's development or are necessary to offset the costs to the City generated by Owner's development including sewer connection costs pursuant to Chapter 15.16 of the Merced Municipal Code.

3. Owner agrees to pay all sewer connection costs imposed by the City as delineated in Section 15.16.070 of the Merced Municipal Code and to pay all other costs required by Chapter 15.16 of the Merced Municipal Code.

4. The Owner shall indemnify, protect, defend (with counsel selected by the City), and hold harmless the City, and any agency or instrumentality thereof, and officers, officials, employees, or agents thereof, from any and all claims, actions, suits, proceedings, or judgments against the City, or any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof to attack, set aside, void, or annul, an approval of the City, or any agency or instrumentality thereof, advisory agency, appeal board, or legislative body, including actions approved by the voters of the City, concerning the project and the approvals granted herein. Furthermore, Owner shall indemnify, protect, defend, and hold harmless the City, or any agency or instrumentality thereof, against any and all claims, actions, suits, proceedings, or judgments against another governmental entity in which Owner's project is subject to that other governmental entity's approval and a condition of such approval is that the City indemnify and defend such governmental entity. City shall promptly notify the Owner of any claim, action, or proceeding. City shall further cooperate fully in the defense of the action. Should the City fail to either promptly notify or cooperate fully, the Owner shall not thereafter be responsible to indemnify, defend, protect, or hold harmless the City, any agency or instrumentality thereof, or any of its officers, officials, employees, or agents.

5. City, on its part, agrees to approve Establishment of Planned Development (P-D) #81 and change the General Plan (City approval) in accordance with Exhibit "B."

6. No building permit or other permit shall be issued that is not in compliance with this Agreement.

7. It is expressly agreed that this Agreement is not intended to limit the power of the City to impose other requirements, limitations, or fees, etc., as a condition of development, and does not relieve the Owner from complying with all other requirements that may be imposed as a condition of development, whether now in existence or hereinafter imposed by the City whether by zone change, subdivision map approval, ordinance, resolution, use permit, or otherwise. The parties agree that this Paragraph does not apply to the approval of a final map and issuance of building permits for project(s) subject to this Agreement on the property described in Exhibit "A."

8. To the extent allowed by law, the conditions of this Agreement constitute covenants running with the land, and shall be enforceable by the City or by any present or future owner of any of the land described in Exhibit "A."

9. Owner agrees to comply with and abide by all conditions set forth by the City relating to the development of the property subject to this Agreement, including installation of all required public improvements.

10. In the event of default by Owner, and in addition to any other remedy available to the City, the City shall have the right to rezone the land back to its original designation and/or to de-annex the land as appropriate.

11. In the event that either City or the Owner shall at any time or times waive any breach of this Agreement by the other, such waiver shall not constitute a waiver of any other or succeeding breach of this Agreement, whether of the same or any other covenant, condition or obligation. Waiver shall not be deemed effective until and unless signed by the waiving party.

12. This Agreement and all matters relating to it shall be governed by the laws of the State of California and any action brought relating to this agreement shall be held exclusively in a state court in the County of Merced.

13. This Agreement shall not be amended, modified, or otherwise changed unless in writing and signed by both parties hereto.

14. This Agreement constitutes the entire understanding and agreement of the parties and supersedes all previous and/or contemporaneous understanding or agreement between the parties with respect to all or any part of the subject matter hereof.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed on the date first above written.

CITY OF MERCED
A California Charter Municipal
Corporation

BY: _____
D. Scott McBride,
City Manager

ATTEST:
D. SCOTT MCBRIDE, CITY CLERK

BY: _____
Assistant/Deputy City Clerk

APPROVED AS TO FORM:
CRAIG J. CORNWELL, CITY ATTORNEY

BY: Craig Cornwell 6-6-2024
City Attorney Date

ACCOUNT DATA:
M. VENUS RODRIGUEZ, FINANCE OFFICER

BY: _____
Verified by Finance Officer

OWNER
Merced Security Storage II, LLC

Sean Brannan

ADDRESS: 515 South Flower Street, 18th Floor
Los Angeles, Ca 90071

TELEPHONE: (408) 413-8869

FAX: N/A

E-MAIL: sbrannan@capitalfundingcorp.com

ACKNOWLEDGMENT

A notary public or other officer completing this certificate verifies only the identity of the individual who signed the document to which this certificate is attached, and not the truthfulness, accuracy, or validity of that document.

State of California

County of _____)

On _____ before me, _____
(insert name and title of the officer)

personally appeared _____,
who proved to me on the basis of satisfactory evidence to be the person(s) whose name(s) is/are
subscribed to the within instrument and acknowledged to me that he/she/they executed the same in
his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the
person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

I certify under PENALTY OF PERJURY under the laws of the State of California that the foregoing
paragraph is true and correct.

WITNESS my hand and official seal.

Signature _____ (Seal)

ACKNOWLEDGMENT

A notary public or other officer completing this certificate verifies only the identity of the individual who signed the document to which this certificate is attached, and not the truthfulness, accuracy, or validity of that document.

State of California

County of _____)

On _____ before me, _____
(insert name and title of the officer)

personally appeared _____
who proved to me on the basis of satisfactory evidence to be the person(s) whose name(s) is/are
subscribed to the within instrument and acknowledged to me that he/she/they executed the same in
his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the
person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

I certify under PENALTY OF PERJURY under the laws of the State of California that the foregoing
paragraph is true and correct.

WITNESS my hand and official seal.

Signature _____ (Seal)

LEGAL DESCRIPTION

Real property in the City of Merced, County of Merced, State of California, described as follows:

PARCEL 1 AS SHOWN ON THE PARCEL MAP FILED MARCH 24, 1976, IN BOOK 29 OF PARCEL MAPS, PAGE 40, MERCED COUNTY RECORDS, AND BEING A PORTION OF LOTS 3 AND 4 OF THE "MAP OF WALKER'S RESUBDIVISION," RECORDED VOL. 9 PAGE 10, MERCED COUNTY RECORDS.

EXCEPTING THEREFROM THE NORTHERLY 15.00 FEET OF PARCEL 1 AS CONVEYED TO THE CITY OF MERCED BY DEED RECORDED JUNE 21, 1988 IN BOOK 2682, OFFICIAL RECORDS, PAGE 462, MERCED COUNTY RECORDS.

APN: 007-050-009-000

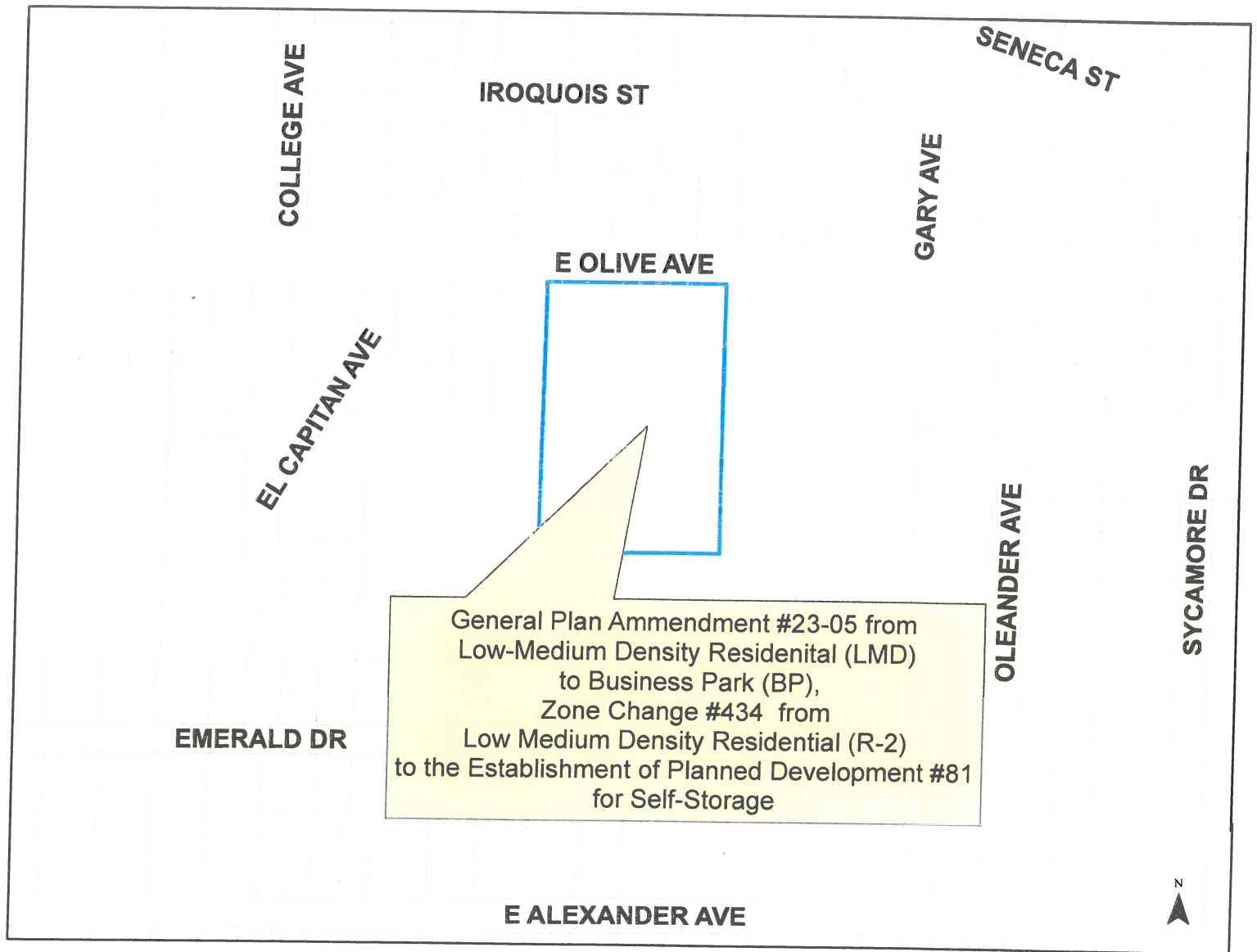


EXHIBIT B

RESOLUTION NO. 2024-_____

**A RESOLUTION OF THE CITY COUNCIL OF
THE CITY OF MERCED, CALIFORNIA,
APPROVING ENVIRONMENTAL REVIEW
#23-45 (MITIGATED NEGATIVE DECLARATION)
FOR GENERAL PLAN AMENDMENT
#23-05 ESTABLISHMENT OF PLANNED
DEVELOPMENT (P-D) #81 FOR
APPROXIMATELY 3.50 ACRES OF LAND
GENERALLY LOCATED ON THE SOUTH SIDE
OF OLIVE AVENUE, APPROXIMATELY 500 FEET
WEST OF OLEANDER AVENUE, AND
APPROVING GENERAL PLAN AMENDMENT
#23-05 FOR THE SAME PROPERTY CHANGING
THE GENERAL PLAN DESIGNATION FROM
LOW MEDIUM DENSITY RESIDENTIAL (LMD)
TO BUSINESS PARK (BP)**

WHEREAS, the City is processing an application for a General Plan Amendment for approximately 3.50 acres of land generally located on the south side of Olive Avenue, approximately 500 feet west of Oleander Avenue, and more particularly described in Exhibit “A” and shown on the map at Exhibit “B”, both of which are attached hereto and incorporated herein by the reference, where an environmental review was required; and,

WHEREAS, the Planning Commission of the City of Merced held a noticed public hearing on April 30, 2024, at which time all those interested in the matter were provided the opportunity to speak or provide written or oral testimony regarding the application; and

WHEREAS, after hearing all of the evidence and testimony, the Planning Commission adopted Resolution #4129, recommending that the City Council deny, the General Plan Amendment and Environmental Review (Mitigated Negative Declaration); and

WHEREAS, on April 8, 2024, the applicant submitted an appeal letter to the City Council appealing the Planning Commissions recommendation of denial within the City’s appeal period; and

WHEREAS, the City Council held a noticed public hearing on May 20, 2024, at which time all those interested in the matter were provided the opportunity to speak or to provide written or oral testimony regarding the application. During this meeting City Council directed Staff to prepare a resolution to approve General Plan Amendment #23-05 and Environmental Review #23-45.

WHEREAS, the City Council held another noticed public hearing on June 17, 2024, at which time all those interested in the matter were provided another opportunity to speak or to provide written or oral testimony regarding the application. During this meeting the City Council reviewed Exhibits C, D, and E which includes Findings, conditions of approval, and the mitigation monitoring program for General Plan Amendment #23-05 and Environmental Review #23-45.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF MERCED AS FOLLOWS:

SECTION 1. CALIFORNIA ENVIRONMENTAL QUALITY ACT. Based upon the evidence and testimony in the record at the City Council public hearing, the City Council exercising its independent judgment and review, hereby adopts and approves Environmental Review #23-45 (Mitigated Negative Declaration) pursuant to the provisions of the California Environmental Quality Act.

SECTION 2. GENERAL PLAN AMENDMENT ADOPTION. The General Plan of the City of Merced is hereby amended by approving General Plan Amendment #23-05, which changes the General Plan designation for approximately 3.50 acres of land generally located on the south side of Olive Avenue, approximately 500 feet west of Oleander Avenue, from Low Medium Density Residential (LMD) to Business Park (BP) as shown on Exhibit B, attached hereto and incorporated herein by this reference.

SECTION 3. APPROVAL OF LEGISLATIVE ACTION AGREEMENT. The Legislative Action Agreement between the City of Merced and Merced Security Storage II, LLC, pertaining to the approvals granted herein and the development of the property subject to these approvals is hereby approved. The approvals granted herein are contingent upon the property owner executing and returning the Legislative Action Agreement and the documents being recorded. The City Manager or Assistant City Manager is hereby authorized to execute the Legislative Action Agreement on behalf of the City of Merced.

PASSED AND ADOPTED by the City Council of the City of Merced at a regular meeting held on the ____ day of _____ 2024, by the following vote:

AYES: Council Members:

NOES: Council Members:

ABSENT: Council Members:

ABSTAIN: Council Members:

APPROVED:
MATTHEW SERRATTO, MAYOR

Mayor

ATTEST:
D. SCOTT MCBRIDE, CITY CLERK

BY: _____
Assistant/Deputy City Clerk

(SEAL)

APPROVED AS TO FORM:
CRAIG J. CORNWELL, CITY ATTORNEY

Craig Cornwell 6-6-2024
City Attorney Date

LEGAL DESCRIPTION

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APN: 007-050-009-000

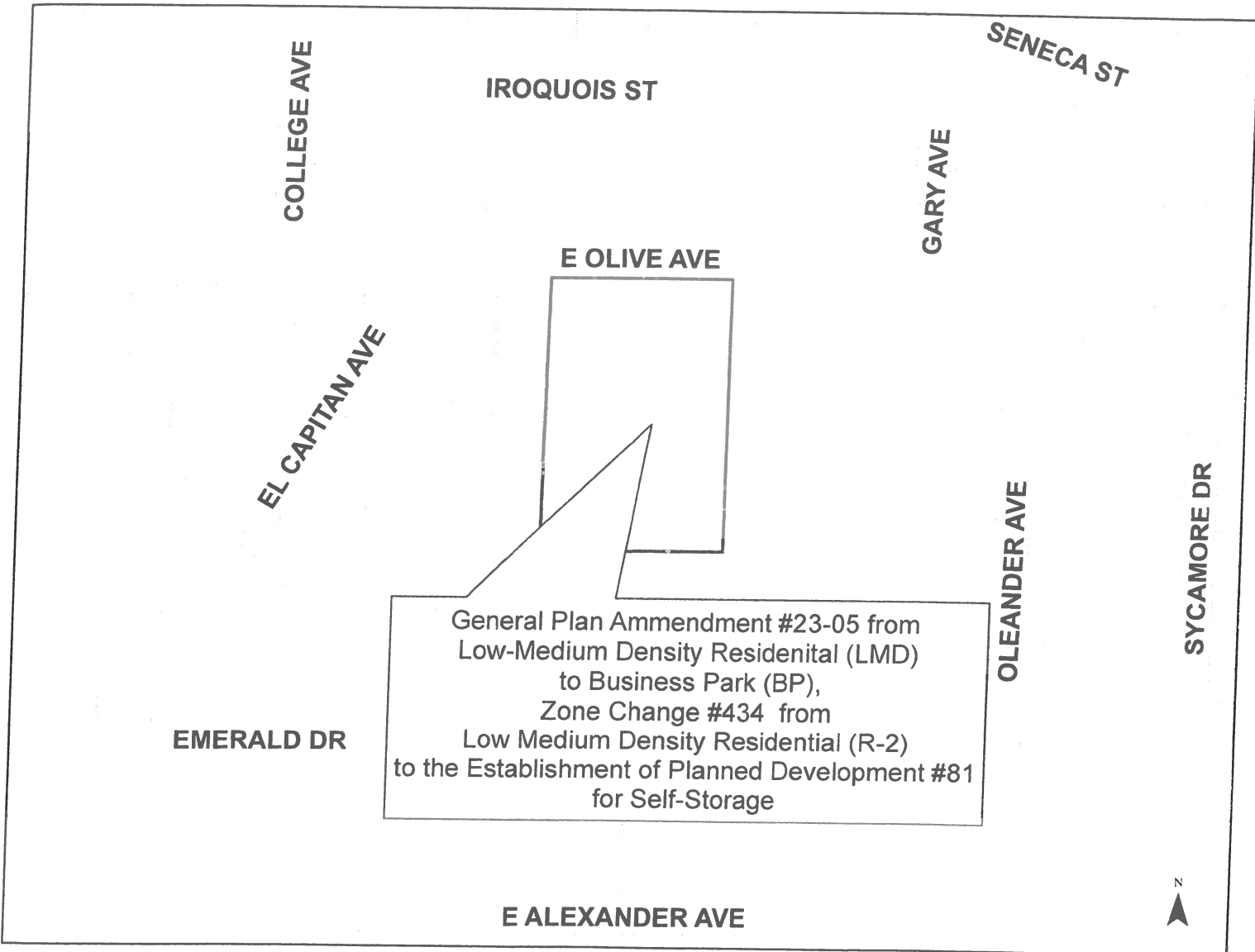


EXHIBIT B

Conditions of Approval
General Plan Amendment #23-05
Zone Change #434
Establishment of Planned Development (P-D) #81

1. The proposed General Plan Amendment, Zone Change, and Planned Development Establishment shall be as shown on the Proposed Land Use Map at Attachment 2 of Administrative Report #24-551.
2. Any project constructed on this site shall comply with all Design/Development Standards (Attachment 6 of Administrative Report #24-551) adopted by Establishment of Planned Development (P-D) #81, unless otherwise modified.
3. In compliance with Merced Municipal Code Section 20.20.020 Q, all projects shall require a Site Plan Review Permit or Minor Use Permit at the discretion of the Director of Development Services to address conformance to the Design Standards approved with this Planned Development Establishment. This does not replace the requirement for any other approval for a specific use required by the Zoning Ordinance.
4. Approval of the General Plan Amendment, Zone Change, and Planned Development Establishment is subject to the applicant(s) entering into a written Legislative Action Agreement that they agree to all the conditions and shall pay all City and school district fees, taxes, and/or assessments, in effect on the date of any subsequent subdivision and/or permit approval, any increase in those fees, taxes, or assessments, and any new fees, taxes, or assessments, which are in effect at the time the building permits are issued, which may include public facilities impact fees, a regional traffic impact fee, Mello-Roos taxes— whether for infrastructure, services, or any other activity or project authorized by the Mello-Roos law, etc. Payment shall be made for each phase at the time of building permit issuance for such phase unless an Ordinance or other requirement of the City requires payment of such fees, taxes, and/or assessments at an earlier or subsequent time. Said agreement to be approved by the City Council prior to the adoption of the ordinance, resolution, or minute action.
5. The proposed project shall comply with all standard Municipal Code and Subdivision Map Act requirements as required by the City Engineering Department.

EXHIBIT C

6. The Project shall comply with all applicable conditions set forth in the resolutions for Annexation No. 131 (Christian Life Center Annexation) previously approved for this site.
7. All other applicable codes, ordinances, policies, etc., adopted by the City of Merced shall apply.
8. The developer/owner is required to finance the annual operating costs for police and fire services as well as storm drainage, public landscaping, street trees, streetlights, parks and open space, which may include a financing mechanism such as a Community Facilities District (CFD) or, assessment district. Procedures for financing these services and on-going maintenance shall be initiated before final map approval or issuance of a certificate of occupancy for any building, whichever comes first. Developer/Owner shall submit a request agreeing to such a procedure, waiving right to protest and post deposit as determined by the City Engineer to be sufficient to cover procedure costs and maintenance costs expected prior to first assessments being received.
9. The developer/applicant shall indemnify, protect, defend (with counsel selected by the City), and hold harmless the City, and any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof, from any and all claims, actions, suits, proceedings, or judgments against the City, or any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof to attack, set aside, void, or annul, an approval of the City, or any agency or instrumentality thereof, advisory agency, appeal board, or legislative body, including actions approved by the voters of the City, concerning the project and the approvals granted herein. Furthermore, developer/applicant shall indemnify, protect, defend, and hold harmless the City, or any agency or instrumentality thereof, against any and all claims, actions, suits, proceedings, or judgments against any governmental entity in which developer/applicant's project is subject to that other governmental entity's approval and a condition of such approval is that the City indemnify and defend (with counsel selected by the City) such governmental entity. City shall promptly notify the developer/applicant of any claim, action, suits, or proceeding. Developer/applicant shall be responsible to immediately prefund the litigation cost of the City including, but not limited to, City's attorney's fees and costs. If any claim, action, suits, or proceeding is filed challenging this approval, the developer/applicant shall be required to execute a separate and formal defense, indemnification, and deposit agreement that meets the approval of the City

EXHIBIT C

Attorney and to provide all required deposits to fully fund the City's defense immediately but in no event later than five (5) days from that date of a demand to do so from City. In addition, the developer/applicant shall be required to satisfy any monetary obligations imposed on City by any order or judgment.

10. The developer/applicant shall construct and operate the project in strict compliance with the approvals granted herein, City standards, laws, and ordinances, and in compliance with all State and Federal laws, regulations, and standards. In the event of a conflict between City laws and standards and a State or Federal law, regulation, or standard, the stricter or higher standard shall control.

Findings and Considerations
General Plan Amendment #23-05
Zone Change #434
Establishment of Planned Development (P-D) #81

FINDINGS/CONSIDERATIONS:

General Plan Compliance and Policies Related to This Application

- A) If the General Plan Amendment is approved, the proposed project would comply with the General Plan land use designation of Business Park (BP), which allows parking facilities as a principally permitted use and self-storage facilities with a Site Plan Review permit. The project would also comply with the Zoning classification of Planned Development (P-D) #81 with the change in land use designation from Low Medium Density Residential to Self-Storage.

The proposed project, with conditions of approval, will help achieve the following General Plan land use policies:

Policy L-3.2: Encourage Infill Development and a Compact Urban Form

The proposed project would develop an approximate 3.50-acre site that has been vacant for decades. Developing this site addresses some maintenance issues associated with undeveloped parcels, such as overgrown weeds (fire hazard), vandalism, and loitering which could impact neighboring parcels. In addition, infill development is an efficient use of development that utilizes existing infrastructure within City limits as opposed to annexing land that requires expanding City infrastructure and services.

General Plan Amendment - Findings

- B) Chapter 20.82 (General Plan Amendments) outlines procedures for considering General Plan Amendments, but does not require any specific findings to be made for approval. However, Planning practice would be to provide objective reasons for approval or denial. These findings can take whatever form deemed appropriate by the Planning Commission and City Council. Based on State law and case law, the following findings are recommended:

1. *The proposed amendment is deemed to be in the public interest.*

The proposed amendment is deemed to be in the public interest because it will provide employment, and storage options so that

residential properties are not overcrowded with personal items resulting in blight from items stored outside.

- 2. The proposed amendment is consistent and compatible with the rest of the General Plan and any implementation programs that may be affected.*

As shown under Finding A, the proposal meets some of the General Plan Goals and Policies regarding promoting infill developments. The proposed project would comply with the General Plan designation of Business Park (BP) if the General Plan Amendment is approved.

- 3. The potential impacts of the proposed amendment have been assessed and have been determined not to be detrimental to the public health, safety, or welfare.*

The proposed project does not include any uses that would be detrimental to the public health, safety, and welfare of the City. Implementation of the conditions of approval and adherence to all applicable Building Codes, Fire Codes, and City Standards would prevent the project from having any detrimental effect on the health, safety, and welfare of the City as a whole. However, the surrounding uses could be impacted by the development, therefore, conditions are included to minimize any possible impacts.

- 4. The proposed amendment has been processed in accordance with the applicable provisions of the California Government Code and the California Environmental Quality Act (CEQA).*

The proposed General Plan Amendment has been processed in accordance with all applicable California Government Code sections. In addition, Planning staff has conducted an environmental review (#23-45) of the project in accordance with the requirements of the California Environmental Quality Act (CEQA), and a Mitigated Negative Declaration (see Attachment 10 of Administrative Report #24-551) has been recommended.

EXHIBIT D

Zoning Code Compliance for Planned Development Establishments

C) Per Merced Municipal Code Section 20.20.20 (J) Planned Development (P-D) Zoning Districts, an application for Planned Development Establishment or Revision with an accompanying Preliminary Site Utilization Plan can only be approved if the following findings can be made.

1. *The proposed development is consistent with the goals, policies, and actions of the General Plan and any applicable specific plan and community plan.*

The proposed Planned Development would change the land use designation for the approximately 3.50-acre subject site from Low Medium Density Residential (LMD) to Self-Storage. This use would be consistent with the General Plan if General Plan Amendment #23-05 is approved. As described in Finding A above, the project would help achieve Land Use Policy L-3.2 by encourage in-fill development.

2. *The site for the proposed development is adequate in size and shape to accommodate proposed land uses.*

The project site is approximately 3.50 acres, and would be used for 681 storage units and 74 long-term parking spaces for boats and recreational vehicles. The storage facility is similar in size to other existing storage facilities in the community (Simply Space Self Storage, Central Self Storage, Cal Storage, etc.) so it is considered adequate in size and shape to accommodate the proposed land uses.

3. *The site for the proposed development has adequate access considering the limitations of existing and planned streets and highways.*

The proposal would have adequate access to existing and planned streets and highways. The proposed development would have access to E. Olive Avenue through a driveway along the northern property line. No additional driveways are proposed. The project does not require the construction of additional streets. However, because the vehicles coming to the site could cause a stacking problem on E. Olive Avenue, a condition requiring sufficient stacking space for vehicles to prevent stacking onto E. Olive Avenue is recommended along with possibly widening the driveway along E. Olive Avenue (refer to Conditions #12 and #32 of Planning Commission Resolution #4130 for the Conditional Use Permit #1276, Site Plan Review

EXHIBIT D

Permit #538, and Minor Use Permit #24-02 at Attachment 14 of Administrative Report #24-551).

4. *Adequate public services exist or will be provided to serve the proposed development.*

City utilities such as water and sewer main lines as well as storm drain lines are directly available to the north at E. Olive Avenue. These lines are adequate to serve the project.

5. *The proposed development will not have a substantial adverse effect on surrounding property, will be compatible with the existing and planned land use character of the surrounding area, and will enhance the desirability of the area and have a beneficial effect.*

There may be some temporary impacts such as vibration, noise, and dust during construction, but as described under Finding F – Neighborhood Impact, the proposed development would not have a substantial adverse effect on surrounding property, will be compatible with the existing and character of the surrounding area, and will enhance the desirability of the area and have a beneficial effect.

6. *The proposed development carries out the intent of the Planned Development zoning district by providing a more efficient use of the land and an excellence of site design greater than that which could be achieved through the application of established zoning standards.*

The proposed development provides efficient use of land optimizing the property by proposing a zero-lot line development with no setbacks along the eastern, western, and southern property lines. This is attainable through specific development standards proposed as part of the Establishment of Planned Development (P-D) #81. These standards are provided at Attachment 6 of Administrative Report #24-551.

7. *Each individual unit of the proposed development, in each phase as well as the total development, can exist as an independent unit capable of creating a good environment in the locality and being in any stage as desirable and stable as the total development.*

The proposed development consists of a self-storage facility along the northern portion of the property. The southern portion of the parcel would have long-term parking for boat and recreational vehicles. This self-storage

EXHIBIT D

facility and long-term parking lot could remain independent, capable of creating a good environment in the locality and being in any stage as desirable and stable as the total development.

8. *Any deviation from the standard ordinance requirements is warranted by the design and additional amenities incorporated in the development plan, which offer certain unusual redeeming features to compensate for any deviations that may be permitted.*

As shown on Attachment 5 of Administrative Report #24-551 the proposal includes decorative block building walls along the western and eastern property lines that include a mixture of color finishes that go beyond a standard concrete masonry unit wall.

9. *The principles incorporated in the proposed development plan indicate certain unique or unusual features, which could not otherwise be achieved under the other zoning district.*

The proposed use would allow development of the entire parcel, and not just the northern portion. By allowing a deviation in the setback requirements, the proposed development is able to provide long-term vehicle parking and use an attractive design and color palette for the buildings on the northern portion of the site. Without the deviation in the setback requirement, the development would not be able to provide sufficient storage spaces to make the development feasible. This could lead to the site remaining empty and susceptible to blight.

An Establishment of Planned Development would allow this development to deviate from the standard zoning requirements, allowing the project to move forward in a more streamlined approach. Planned Developments were specifically designed to allow such unique designs.

Planned Development Standards

- D) Specific development standards are typically established within a Planned Development. The applicant could propose a standard City Zoning classification; however, by proposing a Planned Development, the developer has the opportunity to request unique development standards that deviate from the City's typical requirements. Through the Establishment of a Planned

Development, the developer has requested a reduction in the number of parking spaces required, a reduction in interior and exterior yard setbacks, and the use of an alternate material for the boat and recreational vehicle parking surface (refer to Attachment 6 of Administrative Report #24-551) and are shown below.

DEVELOPMENT STANDARDS FOR OLIVE AVENUE SELF-STORAGE & BOAT/RV LONG TERM PARKING FACILITY	
	P-D #81
Exterior yard/front setbacks for all primary and secondary structures (from north property lines)	15-Feet
Interior yard/side and rear setbacks for all primary and secondary structures (from east, west, and south property lines)	Zero-Lot Line
Boat & RV Parking Surface	Gravel
Off-Street parking for Self-Storage and Boat/RV Long Term Parking Facility	5 parking stalls

The parking reduction would allow the development to provide 5 parking spaces for customers and employees instead of 20 spaces as required by the Zoning Ordinance (refer to the Site Plan at Attachment 3 Administrative Report #24-551).

The applicant is also requesting a mostly Zero Lot Line development with no setbacks for the side or rear property lines, and a minimum 15-foot-setback from the front property line along E. Olive Avenue. For the recreational vehicle/boat parking surface area, the applicant is requesting that the drive aisles be finished with an impervious surface and that the parking stalls be made out gravel or similar surface rather than typical pavement or other type of impervious surface. However, given concerns with gravel and dust pollution and oil contamination, staff is including Condition #33 (Attachment

14 of Administrative Report #24-551) prohibiting the use of gravel and requiring an impervious surface as approved by the City Engineer.

Traffic/Circulation

- E) The proposed development includes a self-storage facility with approximately 681 storage units, and a long-term boat and recreational vehicle parking facility with approximately 74 spaces on an approximately 3.50-acre vacant parcel at 470 E. Olive Avenue within northeast Merced. The project site fronts an arterial road (E. Olive Avenue). Vehicle access would be available from a driveway along E. Olive Avenue. The nearest major north-south roads being G Street (arterial road) and Parsons Avenue (arterial road) are designed to carry large volumes of traffic traveling throughout the community. G Street provides access to Highway 99 that connects Merced with other regional communities throughout the State.

Vehicle Miles Traveled

The Office of Planning and Research (OPR) advisory suggests that the Vehicle-Miles Traveled (VMT) contribution of small projects need not be considered significant. OPR suggests that agencies can find projects generating fewer than 110 vehicles trips a day to be less than significant. The proposed self-storage project is comprised of land uses estimated to generate 90 vehicle trips per day. As this trip generation estimate falls below the 110 daily trip threshold identified by OPR, the proposed project qualifies as a “small project” that can be assumed to have a less than significant impact on regional VMT.

Improvements

The development does not require the construction of any streets. Staff is of the opinion that the existing streets can adequately serve the development. Given the loading/unloading of storage facilities and the long-term boat and recreational vehicle parking spaces, staff anticipates that large trucks and vehicles will be entering and existing the site. To prevent these large vehicles from stacking onto E. Olive Avenue and creating traffic congestion, staff is requiring that the developer work with a traffic engineer to determine the sufficient distance for vehicle stacking space to enter the site (Condition #12 found at Attachment 14 of Administrative Report #24-551). This may require

making minor modifications to the site plan that would need to be reviewed and approved by the Director of Development Services.

Neighborhood Impact

- F) The uses surrounding the subject site include Burbank Park to the west, Luther Burbank Elementary School to the south, Christian Life Center to the east, and single-family homes to the north across E. Olive Avenue. The subject site is designated Low Medium Residential (LMD) as a lower impact land use designation that is compatible with the surrounding uses. Even though the applicant is proposing a General Plan designation of Business Park, the proposed use of self-storage and boat/RV parking is expected to produce less traffic than the existing surrounding uses of a school, park, and religious facility; thus, would not significantly alter the traffic patterns throughout the neighborhood.

Even though the subject site is surrounded by residential zones, there are no actual single or multi-family homes adjacent to the subject site. There is buffer of approximately 175 feet between the subject site and the homes to the west (with a park in between), and approximately 375 feet between the subject site and the homes to the east (with a church in between). To create additional compatibility with the surrounding sites to help reduce concerns regarding noise, lighting, and privacy, there are conditions found in Attachment 14 of Administrative Report #24-551 requiring the parking lot lights and building lights be shielded so that lighting does not “spill-over” to adjacent parcels (Conditions #24), controlling hours of operation to allow operation only between 7 a.m. and 10 p.m. (Condition #26), and prohibit dwelling within storage facilities or within any recreational vehicle or boats parked onsite (Condition #27). In addition, the 12-to 14-foot-tall block walls along portions of the eastern and western property lines should reduce noise and privacy concerns.

Affordability Requirements

- G) In 2023, the City Council updated the City’s Reginal Housing Needs Allocation Unit Production Plan. A housing affordability requirement is triggered by two qualifiers that need to be met: entitlement type and number of units created. For single-family residential developments, the affordability requirement is triggered by a legislative action agreement (through

annexations, general plan amendments, site utilization plan revisions, or zone changes) for projects with over 60 single-family homes (multi-family residential projects are exempt). The proposed singular (1) live/work unit for the manager of the self-storage facility is exempt from having to provide affordable units, as even though the proposal does require a legislative action agreement, it contains less than the number of units needed to trigger the affordability requirement.

Environmental Clearance

- H) Infill projects over 5 acres or projects that don't comply with Zoning/General Plan designations require an Initial Study, per the California Environmental Quality Act (CEQA). In this case, the project is under 5 acres (at 3.50 acres), but the site is not consistent with Zoning or the General Plan requiring an Initial Study. An Initial Study includes a wide range of analysis required by the State covering an array of subjects including, but not limited to, impacts on vehicle miles traveled, air quality, biological resource, public services, cultural resources, and City utilities. Planning staff has conducted an environmental review of the project in accordance with the requirements of CEQA, and concluded that Environmental Review #23-45 results in a Mitigated Negative Declaration as the proposal would have an effect on the environment, but could be mitigated with certain measures (Attachments 10 of Administrative Report #24-551) and does not require the preparation of an Environmental Impact Report. A copy of the Initial Study with a Mitigated Negative Declaration can be found at Attachment 10 of Administrative Report #24-551.

City Council Direction

- I) On May 20, 2024, after holding a duly noticed public hearing, the City Council voted (4-1-0) to direct staff to prepare a resolution of approval overriding the Planning Commission's recommendation of denial (from their Planning Commission Meeting of April 3, 2024), for the General Plan Amendment, Zone Change, and Establishment of Planned Development. The Council's direction for staff to prepare a resolution of approval included the need for self-storage facilities in the City, the economic benefits from job creation during construction and management of the self-storage facility, and off-site improvements. The Council also noted that with the pending annexation applications around the University of California Merced, and other

parts of the City, there will soon be more land for housing projects to make up for the residential land lost with this land use change.

ENVIRONMENTAL REVIEW #23-45 Mitigation Monitoring Program

MITIGATION MONITORING CONTENTS

This mitigation monitoring program includes a brief discussion of the legal basis and purpose of the mitigation monitoring program, a key to understanding the monitoring matrix, a discussion of noncompliance complaints, and the mitigation monitoring matrix itself.

LEGAL BASIS AND PURPOSE OF THE MITIGATION MONITORING PROGRAM

Public Resource Code (PRC) 21081.6 requires public agencies to adopt mitigation monitoring or reporting programs whenever certifying an environmental impact report or mitigated negative declaration. This requirement facilitates implementation of all mitigation measures adopted through the California Environmental Quality Act (CEQA) process.

The City of Merced has adopted its own "Mitigation Monitoring and Reporting Program" (MMC 19.28). The City's program was developed in accordance with the advisory publication, *Tracking CEQA Mitigation Measures*, from the Governor's Office of Planning and Research.

As required by MMC 19.28.050, the following findings are made:

- 1) The requirements of the adopted mitigation monitoring program for the General Plan Amendment #23-05, Zone Change #434, Establishment of Planned Development (P-D) #81, Conditional Use Permit #1276, Site Plan Review #538, and Minor Use Permit #24-02 shall run with the real property. Successive owners, heirs, and assigns of this real property are bound to comply with all of the requirements of the adopted program.
- 2) Prior to any lease, sale, transfer, or conveyance of any portion of the subject real property, the applicant shall provide a copy of the adopted program to the prospective lessee, buyer, transferee, or one to whom the conveyance is made.

MITIGATION MONITORING PROCEDURES

In most cases, mitigation measures can be monitored through the City's construction plan approval/plan check process. When the approved project plans and specifications, with mitigation measures, are submitted to the City Development Services Department, a copy of the monitoring checklist will be attached to the submittal. The Mitigation Monitoring Checklist will be filled out upon project approval with mitigation measures required. As project plans and specifications are checked, compliance with each mitigation measure can be reviewed.

In instances where mitigation requires on-going monitoring, the Mitigation Monitoring Checklist will be used until monitoring is no longer necessary. The Development Services Department will be required to file periodic reports on how the implementation of various mitigation measures is progressing or is being maintained. Department staff may be required to conduct periodic inspections to assure compliance. In some instances, outside agencies and/or consultants may be required to conduct necessary periodic inspections as part of the mitigation monitoring program. Fees may be imposed per MMC 19.28.070 for the cost of implementing the monitoring program.

GENERAL PLAN MITIGATION MEASURES

As a second-tier environmental document, Initial Study #23-45 incorporates some mitigation measures adopted as part of the *Merced Vision 2030 General Plan Program Environmental Impact Report* (SCH# 2008071069), as mitigation for potential impacts of the Project.

NONCOMPLIANCE COMPLAINTS

Any person or agency may file a complaint asserting noncompliance with the mitigation measures associated with the project. The complaint shall be directed to the Director of Development Services in written form providing specific information on the asserted violation. The Director of Development Services shall cause an investigation and determine the validity of the complaint. If noncompliance with a mitigation measure has occurred, the Director of Development Services shall cause appropriate actions to remedy any violation. The complainant shall receive written confirmation indicating the results of the investigation or the final action corresponding to the particular noncompliance issue. Merced Municipal Code (MMC) Sections 19.28.080 and 19.28.090 outline the criminal penalties and civil and administrative remedies which may be incurred in the event of noncompliance. MMC 19.28.100 spells out the appeals procedures.

MONITORING MATRIX

The following pages provide a series of tables identifying the mitigation measures proposed specifically for General Plan Amendment #23-05, Zone Change #434, Establishment of Planned Development (P-D) #81, Conditional Use Permit #1276, Site Plan Review #538, and Minor Use Permit #24-02. The columns within the tables are defined as follows:

- | | |
|--|---|
| Mitigation Measure: | Describes the Mitigation Measure (referenced by number). |
| Timing: | Identifies at what point in time or phase of the project that the mitigation measure will be completed. |
| Agency/Department Consultation: | This column references any public agency or City department with which coordination is required to satisfy the identified mitigation measure. |
| Verification: | These columns will be initialed and dated by the individual designated to verify adherence to the project specific mitigation. |

**General Plan Amendment #23-05/Zone Change #434/ Establishment of Planned Development (P-D)
#81/Conditional Use Permit #1276/
Site Plan Review Permit #538/Minor Use Permit #24-02
Mitigation Monitoring Checklist**

Project Name: _____ File Number: _____
Approval Date: _____ Project Location: _____
Brief Project Description: _____

The following environmental mitigation measures were incorporated into the Conditions of Approval for this project in order to mitigate identified environmental impacts to a level of insignificance. A completed and signed checklist for each mitigation measure indicates that this mitigation measure has been complied with and implemented, and fulfills the City of Merced's Mitigation Monitoring Requirements (MMC 19.28) with respect to Assembly Bill 3180 (Public Resources Code Section 21081.6).

1) Greenhouse Gas Emissions				
<i>Impact</i>	<i>Mitigation Measures</i>	<i>Timing</i>	<i>Agency or Department</i>	<i>City Verification (date and initials)</i>
<i>a</i>	GHG- 1)	Building Permit	Planning Department	

<p style="text-align: center;"><i>a</i></p>	<p>GHG-1) The project applicant shall demonstrate compliance with the applicable BPS strategies to the Planning Division prior to the issuance of a building permit. The following BPS strategies are considered to be applicable, feasible, and effective in reducing GHG emissions generated by the project:</p> <ul style="list-style-type: none"> • A Class II bike lane, as defined in the Caltrans <i>Highway Design Manual</i> (California Department of Transportation 2022), is present along the south side of E. Olive Avenue immediately west of the project site. The eastern terminus of the bike lane is at the western edge of the project site. The SJVAPCD <i>Climate Change Action Plan</i> document notes that Measure #4 is applicable if the entire project is located within one-half mile of an existing Class I or Class II bike lane and project design includes a comparable network that connects the project uses to the existing offsite facility. Existing facilities are defined as those facilities that are physically constructed and ready for use prior to the first 20% of the project occupancy permits being granted. Project design includes a designated bicycle route connecting all units, on-site bicycle parking facilities, offsite bicycle facilities, site entrances, and primary building entrances to existing Class I or Class II bike lane(s) within one-half mile. Contingent on the design being approved by the City of Merced, the project will extend the bike lane on the south side of E. Olive Avenue from the existing 	<p>Building Permit/Grading Permit</p>	<p>Building / Engineering Departments</p>
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	<p>terminus on the western edge of the project site to the eastern edge of the project site.</p> <ul style="list-style-type: none"> • The project will provide a pedestrian access network that internally links all uses and connects to existing external streets and pedestrian facilities. Existing facilities are defined as those facilities that are physically constructed and ready for use prior to the first 20% of the project's occupancy permits being granted. • Site design and building placement will minimize barriers to pedestrian access and interconnectivity. Physical barriers such as walls, berms, landscaping, and slopes between residential and nonresidential uses that impede bicycle or pedestrian circulation will be eliminated. Barriers to pedestrian access of neighboring facilities and sites will be minimized. This measure is not meant to prevent the limited use of barriers to ensure public safety by prohibiting access to hazardous areas. This measure is not meant to prevent features needed to securely operate a mini-storage facility. • The Bus, Merced's Regional Transit System is operated by the Transit Joint Powers Authority for Merced County. The Bus Route M6 - Merced North - provides service along E. Olive Avenue between G Street and Parsons Avenue, and along G Street south of E. Olive Avenue. Route M6 provides bus service with 45 minute headways. The route map for Route M6 shows a bus stop on G Street south of E. Olive Avenue, west of the 			
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	<p>project site (The Bus 2023). Contingent on approval by the Transit Joint Powers Authority and the City, the project will provide safe and convenient access to the bus stop, or a new bus stop, and provide essential transit stop improvements (i.e., shelters, route information, benches, and lighting).</p> <ul style="list-style-type: none"> • The project will install light-colored/high/albedo roof materials on the portion of the project containing climate-controlled units. Light-colored/high/albedo roof materials reflect more of the sun's rays, decreasing the amount of heat transferred into a building. • The project will provide shade (within 5 years) and/or use light-colored/high-albedo materials (reflectance of at least 0.3) and/or open grid pavement for at least 30% of the site's non-roof impervious surfaces, including parking lots, walkways, plazas, etc.; OR use an open-grid pavement system (less than 50% impervious) for a minimum of 50% of the parking lot area. Unshaded parking lot areas, driveways, fire lanes, and other paved areas will have a minimum albedo of 0.3 or greater. 		
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Certificate of Completion:

By signing below, the environmental coordinator confirms that the required mitigation measures have been implemented as evidenced by the Schedule of Tasks and Sign-Off Checklist, and that all direct and indirect costs have been paid. This act constitutes the issuance of a *Certificate of Completion*.

Environmental Coordinator

Date