

## Meeting Agenda

## **Recreation & Parks Commission**

Tuesday, January 28, 2020	5:30 PM	City Council Chamber, 2nd Floor, Merced Civic				
	0.001 1	Center, 678 W. 18th Street, Merced, CA 95340				

## NOTICE TO PUBLIC

#### WELCOME

At least 72 hours prior to each regular Board/Commission meeting, a complete agenda packet is available for review on the City's website at www.cityofmerced.org or at the City Clerk's Office, 678 W. 18th Street, Merced, CA 95340. All public records relation to an open session item that are distributed to a majority of the Commission will be available for public inspection at the City Clerk's Office during regular business hours.

## PUBLIC COMMENT: OBTAIN SPEAKER CARD FROM THE BOARD/COMMISSION CLERK

Members of the audience who wish to address the Commission are requested to complete a speaker card available at the podium against the right-hand side of the Council Chamber. Please submit the completed card to the Board/Commission Clerk before the item is called, preferably before the meeting begins.

#### INDIVIDUALS WITH DISABILITIES

Accommodation for individuals with disabilities may be arranged by contacting the City Clerk at (209) 388-8650. Assisted hearing devices are available for meetings held in the Council Chamber.

## A. CALL TO ORDER

## **B. PLEDGE OF ALLEGIANCE**

C. ROLL CALL

## D. PUBLIC COMMENT

Members of the public who wish to speak on any matter not listed on the agenda may speak during this portion of the meeting and will be allotted 3 minutes. State law prohibits the Board/Commission from acting at this meeting on any matter raised during the public comment period. Members of the public who wish to speak on a matter that is listed on the agenda will be called upon to speak during discussion of that item.

## E. CONSENT CALENDAR

Adoption of the Consent Calendar may be made by one motion of the Board/Commission, provided that any Member, individual, or organization may request removal of an item from the Consent Calendar for separate consideration. If a request for removal of an item from the Consent Calendar has been received, the item will be discussed and voted on separately.

## 20-056 SUBJECT: Recreation and Parks Commission Minutes of October 28, 2019

## **REPORT IN BRIEF** Recreation and Parks Commission Minutes of October 28, 2019

#### RECOMMENDATION

Adopt a motion approving and filing the Recreation and Parks Commission Minutes of October 28, 2019

#### F. REPORTS

20-053 SUBJECT: <u>Report on Senior Activities and Needs from Senior</u> Citizens, Inc.

#### **REPORT IN BRIEF**

Senior Citizens, Inc., President Howard Smith will provide an update on senior activities and discuss needs at the Merced Senior Community Center.

#### RECOMMENDATION

For information only

20-058 SUBJECT: <u>Approval of Department Name Change and Fee Schedule</u> Modification

#### **REPORT IN BRIEF**

Considers the approval of department name change and fee schedule modification.

#### RECOMMENDATION

**Recreation and Parks Commission** - Adopt a motion approving the department name change and fee schedule modification.

#### G. BUSINESS

20-054 SUBJECT: <u>Review of Park and Open Space Master Plan Executive</u> Summary

#### **REPORT IN BRIEF**

Vice Chair CURIEL will review and discuss the Park and Open Space Master Plan Executive Summary.

#### RECOMMENDATION

For information only

## 20-055 SUBJECT: <u>Recreation and Parks Commission Goals</u>

#### **REPORT IN BRIEF**

Chair CARDONA will discuss identifying and developing goals as a commission.

#### RECOMMENDATION

For information only

## 20-051 SUBJECT: <u>Request to Add Item to Future Agenda</u>

#### **REPORT IN BRIEF**

Provides members of the Boards/Commissions to request that an item be placed on a future Boards/Commissions agenda for initial consideration by the Boards/Commissions.

20-052 SUBJECT: Commissioner Comments

#### REPORT IN BRIEF

Provides an opportunity for the Chair and/or Commissioner(s) to make a brief announcement on any activity(ies) she/he has attended on behalf of the Boards/Commissions and to make a brief announcement on future community events and/or activities. The Brown Act does not allow discussion or action by the legislative body under this section.

## H. ADJOURNMENT





File #: 20-056

Meeting Date: 1/28/2020

Report Prepared by: Michelle Reid, Recreation Supervisor

## SUBJECT: Recreation and Parks Commission Minutes of October 28, 2019

## **REPORT IN BRIEF**

Recreation and Parks Commission Minutes of October 28, 2019

## RECOMMENDATION

Adopt a motion approving and filing the Recreation and Parks Commission Minutes of October 28, 2019

## ATTACHMENTS

1. Recreation and Parks Commission Minutes of October 28, 2019

# **CITY OF MERCED**



# Minutes Recreation & Parks Commission

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## INDIVIDUALS WITH DISABILITIES

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## A. CALL TO ORDER

Chair CARDONA called the meeting to order at 5:33 PM.

## **B. PLEDGE OF ALLEGIANCE**

## C. ROLL CALL

Present: 5 - Ralph Morris, Norma Cardona, Valente Huitron, Yesenia Curiel and Justin Anderson
 Absent: 1 - Member Eric Moore

## D. PUBLIC COMMENT

Haika Hanley, Director of Shakespeare in the Park commented on the dilapidated condition of the Merced Open Air Theater (MOAT).

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#### E. CONSENT CALENDAR

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## SUBJECT: <u>Recreation and Parks Commission Minutes of September</u> 23, 2019

#### REPORT IN BRIEF

Recreation and Parks Commission Minutes of September 23, 2019

#### RECOMMENDATION

Adopt a motion approving and filing the Recreation and Parks Commission Minutes of September 23, 2019

A motion was made by Vice Chair Curiel, seconded by Member Huitron, that this agenda item be approved. The motion carried by the following vote:

Aye: 3 - Member Morris Member Huitron Vice Chair Curiel

**No:** 0

- Absent: 1 Member Moore
- Abstain: 2 Chairperson Cardona Member Anderson

## F. REPORTS

SUBJECT: Update and Discussion on the Movies in the Park Surveys

#### REPORT IN BRIEF

Vice-Chair CURIEL will provide an update and discuss the Movies in the Park surveys.

#### RECOMMENDATION

For information only

Vice Chair CURIEL updated the Commission on the results of the survey conducted at the Movies in the Park event.

#### G. BUSINESS

#### SUBJECT: Request to Add Item to Future Agenda

#### **REPORT IN BRIEF**

Provides members of the Boards/Commissions to request that an item be placed on a future Boards/Commissions agenda for initial consideration by the Boards/Commissions.

Vice Chair CURIEL requested to add a review of the Park and Open Space Master Plan Executive Summary at the next meeting.

Chair CARDONA requested to add a discussion about identifying and developing goals as a commission at the next meeting.

#### SUBJECT: Commissioner Comments

#### **REPORT IN BRIEF**

Provides an opportunity for the Chair and/or Commissioner(s) to make a brief announcement on any activity(ies) she/he has attended on behalf of the Boards/Commissions and to make a brief announcement on future community events and/or activities. The Brown Act does not allow discussion or action by the legislative body under this section.

Vice Chair CURIEL discussed adding Commission meetings to the department Facebook page and questioned how to direct people to Public Works with concerns about parks and facilities maintenance.

Member MORRIS discussed support of organizations that use City parks and agreed with Vice Chair CURIEL'S statement.

Chair CARDONA agreed with Vice Chair CURIEL'S and Member MORRIS' comments, and asked if the commissioners would be present for the November and December meetings.

#### H. ADJOURNMENT

**Clerk's Note:** The Recreation and Parks Commission meeting was adjourned at 6:20 PM.

A motion was made by Member Anderson, seconded by Member Morris, to adjourn the Recreation and Parks Commission meeting to January 27, 2020. The motion carried by the following vote:

- Aye: 5 Member Morris Chairperson Cardona Member Huitron Vice Chair Curiel Member Anderson
- **No:** 0
- Absent: 1 Member Moore



File #: 20-053

Meeting Date: 1/28/2020

Report Prepared by: Michelle Reid, Recreation Supervisor

SUBJECT: Report on Senior Activities and Needs from Senior Citizens, Inc.

## **REPORT IN BRIEF**

Senior Citizens, Inc., President Howard Smith will provide an update on senior activities and discuss needs at the Merced Senior Community Center.

## RECOMMENDATION

For information only





File #: 20-058

Meeting Date: 1/28/2020

Report Prepared by: Michelle Reid, Recreation Supervisor

## SUBJECT: Approval of Department Name Change and Fee Schedule Modification

## **REPORT IN BRIEF**

Considers the approval of department name change and fee schedule modification.

## RECOMMENDATION

**Recreation and Parks Commission** - Adopt a motion approving the department name change and fee schedule modification.

## DISCUSSION

In the last 10 - 12 years, the Parks and Community Services Department has experienced transfers of the Code Enforcement Division and the Merced Community Action Network (MCAN) contract. The MCAN contract provided graffiti removal throughout the City. Much of the work of Code Enforcement and MCAN relates to community development or services, neighborhood cleanup, and beautification, all of which contribute to the "Quality of Life," in Merced.

The citizens do not always understand how "community services" relates to park development and recreation programming. As a result, staff fields calls and inquiries for social and health services, reducing time they are able to spend expanding current programming for the community.

Additionally, most parks throughout the City have the "Parks and Recreation" label on their stone markers, including the regional parks, such as McNamara Park, Rahilly Park, and Applegate Park, as well as Applegate Zoo. The differing names has occasionally caused confusion for the public when trying to locate the offices or contact staff by phone.

As a result, staff is requesting the department name be officially changed from "Parks and Community Services" to "Parks and Recreation" effective July 1, 2020.

The Parks and Community Service fees were last updated on June 2, 2008. Since then, California minimum wage has increased six times, rising from \$8.00 per hour in 2008 to \$13.00 per hour in 2020. The minimum is set to increase to \$15.00 per hour by 2022. The result will be an hourly rate for part-time staff that has nearly doubled since the last department fee increase.

Rising minimum wage coupled with increasing costs to provide public recreation services makes it necessary for the Parks and Community Services Department to increase a number of fees for programs and services to reduce its strain on the City's General Fund.

## File #: 20-058

While the department does its best to recruit volunteers for special events, youth sports and other services, extra staff are required for nearly all programs and activities. Full-time staff members oversee regular and after-hour activities, but at least two part-time staff members are needed at each function to assist with a growing number of participants and attendees.

One example of a much-needed increase is in the Summer Playground Program. Currently, participants pay \$25 per week to attend camp from 8:00 AM to 12:30 PM. Children are provided freeplay time, organized activities, arts and crafts, visits from the Mobile Library and a free lunch daily. The hourly fee collected for one child to attend for all five days of the week is roughly \$1.11. The average hourly rate for part-time staff is \$14.20, a difference of \$13.09 per hour. The Summer Playground Program is one of the most popular, highly attended youth services provided by the department.

Contracted services have also increased in cost, widening the gap between revenue and expenses. Staff has been notified by multiple contractors that in 2020 they will likely need to increase their charges to the department to remain competitive and maintain revenue.

Consequently, staff recommends a modification to the fees approved in 2008. The attached fee schedule addresses the proposed modifications and increases. If approved, the revisions would become effective with the name change on July 1, 2020.

A public hearing must be held and Council approval is necessary for changes to take effect.

	EXISTING		PROPOSEI	C			
MERCED SENIOR	FEE	unit	19/20 Fees	unit	Di	fference	Comments
COMMUNITY CENTER							
REGULAR EVENTS							
BOOKING FEE	300.00	event	300.00	event	\$	-	
MAIN HALL - FULL ROOM	125.00	hr	125.00	hr	\$	-	
HALF ROOM - 2 HR MIN	75.00	hr	75.00	hr	\$	-	
QUARTER ROOM - 2 HR MIN	50.00	hr	50.00	hr	\$	-	
CLEANING FEES	300.00	event	366.00	event	\$	66.00	contract service amount per event
SET UP FEES - FULL ROOM	150.00	event	100.00	event	\$	(50.00)	offset increase in cleaning fees
SET UP FEES - HALF ROOM	75.00	event	75.00	event	\$	-	
SET UP FEES - QUARTER ROOM	50.00	event	50.00	event	\$	-	
KITCHEN	150.00	event	50.00	hr	\$	-	Rental of kitchen only (not incl in reg fees)
FACILITY MAINTENANCE CHARGE (REMOVE)	90.00	event	-	event	\$	-	fees have been suspended since 2009
ENERGY SURCHARGE (REMOVE)	10.00	hr	-	hr	\$	-	fees have been suspended since 2009
YOUTH EVENTS (REMOVE)			IOVING "YOU		NIS'	OPTION	I, USE "REGULAR" FEES ONLY
BOOKING FEE	300.00			event			
MAIN HALL - FULL ROOM	175.00			hr			
CLEANING FEES	300.00			event			
SET UP FEES	150.00			event			
KITCHEN	150.00			event			
	90.00			event			
ENERGY SURCHARGE	10.00	hr		hr.			
CO-SPONSORED EVENTS (requiring Council approval)							
COST RECOVERY CHARGES:	50.00		50.00		•		
REFUNDABLE BOOKING FEE	50.00		50.00		\$	-	
STAFF HOURLY CHARGE	30.00	hr	50.00	hr	\$	20.00	
STAFF CHARGE (before 6am)	-	hr	-	hr	\$	-	REMOVE CHARGE
ENERGY SURCHARGE	10.00		-	hr	\$		REMOVE CHARGE
FACILITY MAINTENANCE FEE	45.00	event	-	event	\$	. ,	REMOVE CHARGE
CLEANING FEE	-	event	50.00	event	\$	5.00	Replaces Facility Maint. & Energy fees

EXISTING PROPO			C			
FEE	unit	19/20 Fees	unit	Diffe	rence	Comments
100.00	event	100.00	event	\$	-	
300.00	event	300.00	event	\$	-	
40.00	hr	40.00	hr	\$	-	
100.00	event	100.00	event	\$	-	
50.00	event	50.00	event	\$	-	
20.00	hr	20.00	hr	\$	-	
	FEE 100.00 300.00 40.00 100.00 50.00		FEE         unit         19/20 Fees           100.00         event         100.00           300.00         event         300.00           40.00         hr         40.00           100.00         event         100.00           50.00         event         50.00	FEE         unit         19/20 Fees         unit           100.00         event         100.00         event           300.00         event         300.00         event           40.00         hr         40.00         hr           100.00         event         100.00         event           50.00         event         50.00         event	FEE         unit         19/20 Fees         unit         Diffe           100.00         event         100.00         event         \$           300.00         event         300.00         event         \$           40.00         hr         40.00         hr         \$           100.00         event         100.00         event         \$           50.00         event         50.00         event         \$	FEE       unit       19/20 Fees       unit       Difference         100.00       event       100.00       event       \$       -         300.00       event       300.00       event       \$       -         40.00       hr       40.00       hr       \$       -         100.00       event       100.00       event       \$       -         50.00       event       50.00       event       \$       -

## CO-SPONSORED USE (NO CHARGE)

INCLUDES YSO'S AND COMMUNITY ORGANIZATIONS USING SAM PIPES ROOM ON **LONG TERM**, **RECURRING** MEETING SCHEDULE

## **CITY COUNCIL CHAMBER**

NEW FEES

SECURITY DEPOSIT	-	event	100.00 event	\$ -	
HOURLY RATE	-	event	40.00 hr	\$ -	
NON-PROFIT AND CO-SPONSORED RATE	-	hr	20.00 hr	\$ -	Council and CM to determine users

## **CIVIC CENTER FOYER**

EVENTS ONLY (no charge for displays)		
SECURITY DEPOSIT	-	100.00 event \$ 100.00 fees needed to cover City's interests
SECURITY DEPOSIT - RENTAL WITH FOOD/BEVERAGES	-	300.00 event \$ 300.00 fees needed to cover City's interests
HOURLY RATE	-	40.00 hr \$ 40.00 fees needed to cover City's costs
FULL ROOM SET UP FEES	-	100.00 event \$ 100.00 fees needed to cover City's costs
HALF ROOM SET UP FEES	-	50.00 event \$ 50.00 fees needed to cover City's costs
NON-PROFIT RATE - 50% DISCOUNT (hourly fees only)		20.00 event \$ 20.00

	EXISTING	PROPOSED	
	FEE un	t 19/20 Fees unit	Difference Comments
ROSSOTTI ED-ZOO-CATION BUILDING			Fees added in 2009 after construction
SECURITY DEPOSIT	100.00 event	100.00 event	\$ -
RENTAL FEES	50.00 hr	60.00 hr	\$ 10.00
NON-PROFIT RATE - 50% DISCOUNT (hourly fees only)	25.00 hr	30.00 hr	\$ 5.00
CO-SPONSORED EVENTS (requiring Council approval)			
COST RECOVERY CHARGES:	PROPOSE	REMOVING CHARC	SES/USE NON-PROFIT RATES INSTEAD
REFUNDABLE BOOKING FEE	100.00 event	- event	\$ (100.00)
STAFF CHARGE	10.00 hr	– hr	\$ (10.00)
ENERGY SURCHARGE	5.00 hr	– hr	\$ (5.00) fees have been suspended since 2009
FACILITY MAINTENANCE CHARGE	25.00 event	- event	\$ (25.00) fees have been suspended since 2009
ROTARY SCOUT HUT			
SECURITY DEPOSIT	100.00 event	100.00 event	\$ -
RENTAL FEES	40.00 hr	50.00 hr	\$ 10.00
ENERGY SURCHARGE (REMOVE)	5.00 hr	- hr	\$ (5.00) fees have been suspended since 2009
FACILITY MAINTENANCE CHARGE (REMOVE)	25.00 event	- event	\$ (25.00) fees have been suspended since 2009
NON-PROFIT RATE - 50% DISCOUNT (hourly fees only)	20.00 hr	25.00 hr	\$ 5.00
CO-SPONSORED EVENTS (requiring Council approval)			
COST RECOVERY CHARGES:	PROPOSE	REMOVING CHARC	SES/USE NON-PROFIT RATES INSTEAD

COST RECOVERY CHARGES:	PROPOSE REMO	VING	CHARG	ES/U	ISE NON-PROFIT RATES INST
REFUNDABLE BOOKING FEE	50.00 event	-	event	\$	(50.00)
STAFF CHARGE	10.00 hr	-	hr	\$	(10.00)
ENERGY SURCHARGE	5.00 hr	-	hr	\$	(5.00)
FACILITY MAINTENANCE CHARGE	25.00 event	-	event	\$	(25.00)

	EXISTING		PROPOSE	D		
	FEE	unit	19/20 Fees	unit	Di	fference Comments
TRANSPO COURTYARD		RE	MOVE (Rec	reation	no le	onger occupies this area)
SECURITY DEPOSIT	100.00		100.00	event	\$	-
COURTYARD RENTAL	50.00		50.00	hr	\$	-
ENERGY SURCHARGE	5.00		5.00	hr	\$	-
FACILITY MAINTENANCE CHARGE	25.00		25.00	event	\$	-
NON-PROFIT RATE - 50% DISCOUNT (hourly fees only)						
CO-SPONSORED EVENTS (requiring Council approval)						
COST RECOVERY CHARGES:		RE	MOVE (Rec	reation	no le	onger occupies this area)
REFUNDABLE BOOKING FEE	50.00	event	50.00	event	\$	-
STAFF CHARGE	10.00	hr	10.00	hr	\$	-
ENERGY SURCHARGE	5.00	hr	5.00	hr	\$	-
FACILITY MAINTENANCE CHARGE	25.00	event	25.00	event	\$	-
MERCED OPEN AIR THEATRE						
SECURITY DEPOSIT	100.00	event	100.00	event	\$	-
MERCED OPEN AIR THEATRE RENTAL	40.00	hr	50.00	hr	\$	10.00
NON-PROFIT RATE - 50% DISCOUNT (hourly fees only)	20.00	hr	25.00	hr	\$	5.00
ENERGY SURCHARGE (REMOVE)	5.00	hr	-	hr	\$	(5.00) fee has been suspended since 2009
FACILITY MAINTENANCE CHARGE (REMOVE)	45.00	event	-	event	\$	(45.00) fee has been suspended since 2009

## **CO-SPONSORED EVENTS** (requiring Council approval)

COST RECOVERY CHARGES:

REFUNDABLE BOOKING FEE

FACILITY MAINTENANCE CHARGE

STAFF CHARGE ENERGY SURCHARGE

#### PROPOSE REMOVING CHARGES/USE NON-PROFIT RATES INSTEAD

50.00	event	-	event	\$ (50.00)
10.00	hr	-	hr	\$ (10.00)
5.00	hr	-	hr	\$ (5.00)
45.00	event	-	event	\$ (45.00)

	EXISTING		PROPOSE	D			
	FEE	unit	19/20 Fees	unit	Di	fference	Comments
GAZEBO AND PICNIC SHELTERS							
GAZEBO/ROSE GARDEN RENTAL	20.00		20.00		\$	-	
PICNIC SHELTER RENTAL	10.00		20.00	hr	\$	10.00	
BOUNCE HOUSE PERMIT	20.00	event	20.00	event	\$	-	
CO-SPONSORED EVENTS (requiring Council approval)							
COST RECOVERY CHARGES:			PROF	OSE RE	EMO	VING CI	HARGES
FACILITY MAINTENANCE CHARGE	45.00	event	-	event	\$	(45.00)	
APPLEGATE PARK ZOO							
ZOO ADMISSION - UNDER 5 YEARS	Free	day	Free	day	\$	-	
ZOO ADMISSION - 6 TO 15 YEARS	2.00	day	2.50	day	\$	0.50	
ZOO ADMISSION - ADULTS 16-61	3.00	day	3.50	day	\$	0.50	
ZOO ADMISSION - SENIORS	1.50	day	2.00	day	\$	0.50	
YOUTH SPORTS							
YOUTH BASKETBALL	65.00	player	75.00	player	\$	10.00	
YOUTH FLAG FOOTBALL	65.00	player	75.00	player	\$	10.00	
YOUTH VOLLEYBALL (PROPOSED NEW PROGRAM FY 20/21)	-	player	65.00	player	\$	-	
ADULT SPORTS							
ADULT BASKETBALL LEAGUE	500.00	team	550.00	team	\$	50.00	
ADULT SOFTBALL - SUMMER LEAGUE	550.00	team	550.00	team	\$	-	
ADULT SOFTBALL - FALL LEAGUE	450.00	team	450.00	team	\$	-	
AQUATICS							
REC SWIMMING - DAILY FEE YOUTH	1.00	day	1.00	day	\$	-	
REC SWIMMING - DAILY FEE ADULT YOUTH	1.00	day	2.00	day	\$	-	
TINY TOTS SWIMMING LESSONS	35.00	session	45.00	session	\$	-	Reduced to \$10 by Council action
POOL RENTALS (2 hour minimum rental)	50.00	hr	100.00	hr	\$	50.00	Cover staff costs (lifeguards)

	EXISTING	PROPOSED		
	FEE unit	19/20 Fees unit	Difference	Comments
TOURNAMENT RENTALS				
RESERVATION FEE	75.00 tourney	100.00 tourney	\$ 25.0	0
FIELD RENTAL	75.00 field	100.00 field	\$ 25.0	0
FIELD PREP	25.00 field	25.00 field	\$-	
LIGHT RENTAL	20.00 tourney	20.00 tourney	\$-	
STAFF SUPERVISION	10.00 hr	20.00 hr	\$ 10.0	0 increased minimum wage costs
BALL FIELD RENTALS				
PRACTICE - WITH BASES AND LIGHTS	25.00 hr	25.00 hr	\$-	
LEISURE CLASSES				
Creative Arts				
UECHI RYU KARATE	45.00 Month	45.00 Month	\$-	
JUJITSU (REMOVE)	35.00 Month	35.00 Month	\$-	Class cancelled in 2015
INDOOR/OUTDOOR SOCCER (REMOVE)	45.00 8 weeks	0.00 8 weeks	\$-	Class cancelled in 2018
HUNTER SAFETY	10.00 Session	10.00 Session	\$-	
TINY TOTS ACTIVITIES	5.00 Class	15.00 Class	\$ 10.0	O Additional material fees may be added
SPECIAL EVENTS (ZOO)				
MERMAIDS AND PIRATES	4/adults, 3/child & srs	5/adults, 4/child & srs	\$ 1.0	0 Under 3 years old free
ZOO BOO (Zoological Society event)			\$-	Fees set by Zoological Society
LIGHTS BEFORE CHRISTMAS	4/adults, 3/child & snrs	4/adults, 3/child & snrs	\$-	No change
SUMMER PLAYGROUND PROGRAM				
1st child - GRADES KINDERGARTEN - 6	25.00 Week	40.00 Week	\$ 15.0	Increase needed to cover staff costs
2nd child (same family)	20.00 Week	35.00 Week	\$ 15.0	Increase needed to cover staff costs



File #: 20-054

Meeting Date: 1/28/2020

Report Prepared by: Michelle Reid, Recreation Supervisor

SUBJECT: Review of Park and Open Space Master Plan Executive Summary

## **REPORT IN BRIEF**

Vice Chair CURIEL will review and discuss the Park and Open Space Master Plan Executive Summary.

## RECOMMENDATION

For information only



# PARK AND OPEN SPACE MASTER PLAN

## **Executive Summary**

#### INTRODUCTION

As the largest city in Merced County, Merced is a regional provider of park and recreation services. However, the current service level is lower than that of most California communities of similar size. One of the main questions addressed in this master planning effort was whether the City should attempt to improve the quality of life in Merced by providing a larger and more comprehensive park and recreation program.

The City has been fortunate in that its inventory of parks is good, and most existing neighborhoods are served by parks. The City also wisely pursued the development of an off-street bicycle trail system that is now widely viewed as a local treasure. However, in the absence of a plan for park acquisition and development, many of the newer parks are poorly designed, poorly located, or underdeveloped. The result is a park system that is underutilized in many cases. In addition, with the increase in new development, more parks are coming on-line, increasing the maintenance needs of the park system. In addition, the level of recreation programming (both public and private) in Merced is very low, and there are limited options available for residents.

This plan addresses community needs and charts a new direction for the City to take in the future. The City has the basis for an excellent park system, and the potential to develop comprehensive recreation programming. However, to provide a higher level of service to residents, the existing system needs improvement, as well as expansion to meet the expected population growth. In addition, an increased level of programming is needed to meet community recreation needs. With the current level of development in Merced, it is now time to expand the basics and go to the next level of park and recreation services.

#### **EXISTING RESOURCES**

The Merced park system consists of both active and passive recreational areas, including a variety of park types, as well as an extensive off-street bicycle path system. The City of Merced has approximately 187 acres of active parkland, more than 120 acres of linear parkland encompassing the stream corridors where the bike paths are located, and more than 29 acres of undeveloped parkland.

The bike trail system is contained in 4 creek corridors, and currently total 13.11 miles. Expansions to this system are planned, and funding is in place for some of them.

In Merced, the inventory of recreation facilities such as sports fields used by the public is relatively low, and the City itself provides only a few facilities. There are no gymnasiums owned by the City, except the McCombs Youth Center which is operated by the Boys and Girls Club. The City relies heavily on the local school districts for athletic fields and gymnasiums. The following facilities are available for public use in Merced:

- 23 youth softball/baseball fields (3 lighted);
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- 6 tennis courts; and
- 5,450 s.f. of pool space.

Other recreational sites in the planning area owned by public agencies include the Merced County Fairgrounds (owned by the State of California), Courthouse Park, and Flanagan Park, (both owned by Merced County). Lake Yosemite, also owned by Merced County, is located to the northeast of the planning area and is adjacent to the U.C. Merced campus.

#### **COMMUNITY INPUT**

The Park and Open Space Master Planning process incorporated community input in several ways. These include:

- A public workshop
- A youth workshop
- Stakeholder interviews

A public workshop was held on the evening of June 10, 2003 in the Sam Pipes Room at the Merced Civic Center. Key findings are summarized below.

- The top three priorities identified by participants were:
  - City-wide trail system expansions Outdoor sport field complex More aquatic facilities (Pools and water playgrounds)
- Participants seemed to value the parks in the City and see them as an important component of quality of life. The trail system was cited as a major success by many.
- Generally, there appeared to be interest in the City's providing additional recreation programs and developing more partnerships, especially with the school districts.
- There was support for a mix of park facilities, with neighborhood parks within walking distance of most citizens.

On June 10, 2003, a noontime workshop for youth was held at McCombs Youth Center. Approximately twenty youth ranging from ages 7 to 18 were in attendance, with the majority of the group ages 10 and 11.

Participants identified swimming and waterslides; very active amusements such as skate parks; and concessions in parks their top activities and facilities to include in parks. Other input received through the youth workshop included a need to provide park facilities that accommodate people with disabilities.

In May, 2003, telephone interviews were conducted with stakeholders identified by the City of Merced Park and Open Space Master Plan project team. Key findings were:

 There is a perception of crime in the parks, and on the bike paths. The City needs to address this, such as through increased policing or volunteer foot patrols.

- There is a lack of indoor recreation space. There is a need for gyms, classrooms, indoor meeting places, community rooms, and similar indoor spaces.
- The bike trail system is wonderful and should be expanded, especially toward U.C. Merced and Lake Yosemite.
- There should be parks within walking distance of most neighborhoods.
- There is a need for more programming, especially for youth.

#### PARK LAND AND FACILITY NEEDS

- It is recommended the City consider reducing its inventory of mini-parks because of the low use of these parks and the overlapping service areas.
- Based on the recommended service level, 8 additional neighborhood park sites are needed to serve the current city limits, and an additional 13 are needed to serve the planning area at build-out. However, 9 sites are already available or dedicated to park use.
- The majority of the current Merced city limits are served by the existing community and large urban parks. To provide community park service to the entire planning area, 4 additional community or large urban parks will be needed.
- In addition to other park land needs, land is needed for the following special use facilities:
   2 youth centers, 2 recreation centers, and additional athletic complexes.
- There are opportunities to develop trails along linear corridors such as the Cottonwood Creek corridor and the northern portion of the Fahrens Creek corridor. In order to build out the City of Merced's off-street bikeway network as planned, approximately 65 acres of linear park land containing approximately 10.8 miles of trail are needed.
- Based on the recommended demand standard, 1 additional adult softball field is needed to serve current demand and a total of 6 additional fields would be required at buildout.
- It is recommended the city maintain about the current level of service for youth baseball and

#### Merced Park and Open Space Master Plan

softball fields. The supply and demand analysis showed that current needs can be served by the existing field inventory. A total of 17 additional fields will be needed to serve the City at build-out.

- Based on the recommended demand standard, there is a shortage of 3 soccer fields at this time. This will be reduced to a shortage of 2 fields once the new field at Joe Herb Park is complete. At build-out, a total of 17 additional soccer fields will be needed.
- Based on the supply and demand analysis, there is a need for additional gymnasium space. The recommended demand standard indicates a current need for 2 courts, with a need for the equivalent of a total of 11 courts at build-out.
- There is a need for additional pool space.

#### **FACILITY PLAN**

The Master Plan includes a facility plan that sets forth recommendations for existing parks, proposed new parks, and new facilities. Key points of the facility plan are summarized below:

- Due to their size, maintenance costs, and limited recreational value, additional miniparks are not recommended. In addition, the City should consider reducing its current inventory of this park type by either selling some sites or acquiring additional land to make them into neighborhood parks.
- Improvements are proposed to most of the City's neighborhood parks, with major improvements proposed for Burbank Park.
- Land is available for eight new neighborhood parks, but the parks need to be designed and developed.
- Thirteen new neighborhood parks will require land acquisition, as well as planning and park development.
- Upgrades are proposed to the City's existing community and large urban parks, including McNamara, Joe Herb, and Applegate.
   Development of Fahrens Park as per the master plan is proposed.
- Four new community parks are proposed, including a 40 acre site in south Merced and three 20 acre sites in north Merced. These sites are intended to serve new growth in the community.

- Two new indoor recreation centers and two new youth centers are proposed.
- A second adult softball complex is proposed, preferably to be located in north Merced.
- A soccer complex is proposed for inclusion in the new community park in south Merced, site CP-42. This site should be about 20 acres in size, and should include lights on at least a portion of the fields.

#### **OTHER RECOMMENDATIONS**

- The City should work with local leagues and any new leagues that may form to establish a Sports Council that will develop policies for field scheduling and other field sports-related topics. This group should include representatives from all field sports, and should meet regularly (at least quarterly).
- The City should consider moving the Zoo from Applegate Park to another site in the long term.
- Improve park security. In addition to park design improvements, this can be accomplished by regular patrol of bike paths and parks by police bike patrols, volunteer, Explorers, or paid park rangers.
- Increase recreation programs and classes. Target areas include more programs for adults, fitness programs, youth at-risk programs, arts and crafts, special one day events, cultural events, day camps, sports instructional programs, indoor instruction and special interest classes. Another potential program area is additional recreational sports, especially for youth.
- Implement a computerized program registration program, preferably one that allows registration via the internet, to increase the level of customer service.
- Establish cost recovery goals for each program area. Track revenues and expenditures for each program area so that cost recovery can be evaluated routinely.
- Improve the level of park design.
- Adopt specific restroom policies about when and where restrooms will be provided, and what type they will be. The policies will help reduce vandalism and improve safety in park restrooms.

#### **CAPITAL IMPROVEMENT OPTIONS**

This plan is intended to be a twenty to twenty-five year document. A short-term six year capital improvement plan is proposed for initial implementation of the plan. It is anticipated that work on the park system would continue beyond the initial 6 year strategy, and that successive CIPs would continue to prepared and updated.

Two approaches to financing the Plan are presented: a pay-as-you-go approach based on availability of grants and local funding and a more aggressive approach based on a voter-supported tax measure paying for selected improvements. There are numerous other options and combination of options to accomplish the Plan.

#### Option 1 (Pay As You Go Approach):

Due to the current economic climate and the limited available resources, Option 1 will continue on as in the past and proceed based on a pay-asyou-go approach. Using this approach, the City will only fund smaller capital projects. Large capital projects, such as a recreation center or acquisition of land for the South Merced Community Park, will be deferred until funds are appropriated to develop multimillion dollar projects. This is the recommended approach for the near future. The table below lists the capital projects proposed under Option 1.

Project Name	Opinion of Probable Cost	Comment
Charles Richard Drew Park	\$147,000	Upgrade
Santa Fe Strip N'hood Park	\$601,500	Development
Flanagan Park	\$300,000	Upgrade
Alfarata Ranch	\$316,845	Partial Development
New Neighborhood Park	\$800,000	Partial development
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Fahrens Park	\$940,000	Development
New Community Park	\$5,290,000	Acquisition/Dev.
Bikeway development and improvements	\$543,630	Development
Total Expenditures	\$11,148,975	

# Option 2 (More Aggressive Tax-Supported Approach):

The second approach is more ambitious and assumes that certain key projects, such as acquisition of Site CP-42, the South Merced Community Park, would occur in the first six-year period. This approach will require a votersupported tax measure to implement, and a citywide Landscaping & Lighting District is the proposed financing mechanism. The cost of an L&L district to raise \$6 million in capital project funds is projected to be approximately \$22 per household annually. Due to the current economic climate, it is not recommended that the City pursue tax-supported financing at the present time, but that this be reevaluated in a few years if the economy improves.

Option 2 includes two major projects: acquisition of 40 acres for the South Merced Community Park and development of the North Recreation Center. It is important to secure the property for the South Merced Community Park while the land is still available and reasonably priced. The North Recreation Center is also proposed as part of this CIP to meet the community's pressing indoor recreation needs and to provide park service in an underserved area.

The table below lists the capital projects proposed under Option 2.

Project Name	Opinion of Probable Cost	Comment
Charles Richard Drew Park	\$!47,000	Upgrade
Santa Fe Strip N'hood Park	\$281,500	Partial
		development
Flanagan Park	\$300,000	Upgrade
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Development/improvements		
Total Expenditures	\$17,328,975	

**Executive Summary** 



File #: 20-055

Meeting Date: 1/28/2020

Report Prepared by: Michelle Reid, Recreation Supervisor

SUBJECT: Recreation and Parks Commission Goals

**REPORT IN BRIEF** Chair CARDONA will discuss identifying and developing goals as a commission.

RECOMMENDATION

For information only



# PARK AND OPEN SPACE MASTER PLAN

## **Executive Summary**

#### INTRODUCTION

As the largest city in Merced County, Merced is a regional provider of park and recreation services. However, the current service level is lower than that of most California communities of similar size. One of the main questions addressed in this master planning effort was whether the City should attempt to improve the quality of life in Merced by providing a larger and more comprehensive park and recreation program.

The City has been fortunate in that its inventory of parks is good, and most existing neighborhoods are served by parks. The City also wisely pursued the development of an off-street bicycle trail system that is now widely viewed as a local treasure. However, in the absence of a plan for park acquisition and development, many of the newer parks are poorly designed, poorly located, or underdeveloped. The result is a park system that is underutilized in many cases. In addition, with the increase in new development, more parks are coming on-line, increasing the maintenance needs of the park system. In addition, the level of recreation programming (both public and private) in Merced is very low, and there are limited options available for residents.

This plan addresses community needs and charts a new direction for the City to take in the future. The City has the basis for an excellent park system, and the potential to develop comprehensive recreation programming. However, to provide a higher level of service to residents, the existing system needs improvement, as well as expansion to meet the expected population growth. In addition, an increased level of programming is needed to meet community recreation needs. With the current level of development in Merced, it is now time to expand the basics and go to the next level of park and recreation services.

#### **EXISTING RESOURCES**

The Merced park system consists of both active and passive recreational areas, including a variety of park types, as well as an extensive off-street bicycle path system. The City of Merced has approximately 187 acres of active parkland, more than 120 acres of linear parkland encompassing the stream corridors where the bike paths are located, and more than 29 acres of undeveloped parkland.

The bike trail system is contained in 4 creek corridors, and currently total 13.11 miles. Expansions to this system are planned, and funding is in place for some of them.

In Merced, the inventory of recreation facilities such as sports fields used by the public is relatively low, and the City itself provides only a few facilities. There are no gymnasiums owned by the City, except the McCombs Youth Center which is operated by the Boys and Girls Club. The City relies heavily on the local school districts for athletic fields and gymnasiums. The following facilities are available for public use in Merced:

- 23 youth softball/baseball fields (3 lighted);
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#### **COMMUNITY INPUT**

The Park and Open Space Master Planning process incorporated community input in several ways. These include:

- A public workshop
- A youth workshop
- Stakeholder interviews

A public workshop was held on the evening of June 10, 2003 in the Sam Pipes Room at the Merced Civic Center. Key findings are summarized below.

- The top three priorities identified by participants were:
  - City-wide trail system expansions Outdoor sport field complex More aquatic facilities (Pools and water playgrounds)
- Participants seemed to value the parks in the City and see them as an important component of quality of life. The trail system was cited as a major success by many.
- Generally, there appeared to be interest in the City's providing additional recreation programs and developing more partnerships, especially with the school districts.
- There was support for a mix of park facilities, with neighborhood parks within walking distance of most citizens.

On June 10, 2003, a noontime workshop for youth was held at McCombs Youth Center. Approximately twenty youth ranging from ages 7 to 18 were in attendance, with the majority of the group ages 10 and 11.

Participants identified swimming and waterslides; very active amusements such as skate parks; and concessions in parks their top activities and facilities to include in parks. Other input received through the youth workshop included a need to provide park facilities that accommodate people with disabilities.

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- There is a lack of indoor recreation space. There is a need for gyms, classrooms, indoor meeting places, community rooms, and similar indoor spaces.
- The bike trail system is wonderful and should be expanded, especially toward U.C. Merced and Lake Yosemite.
- There should be parks within walking distance of most neighborhoods.
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#### PARK LAND AND FACILITY NEEDS

- It is recommended the City consider reducing its inventory of mini-parks because of the low use of these parks and the overlapping service areas.
- Based on the recommended service level, 8 additional neighborhood park sites are needed to serve the current city limits, and an additional 13 are needed to serve the planning area at build-out. However, 9 sites are already available or dedicated to park use.
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- In addition to other park land needs, land is needed for the following special use facilities:
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#### Merced Park and Open Space Master Plan

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Two approaches to financing the Plan are presented: a pay-as-you-go approach based on availability of grants and local funding and a more aggressive approach based on a voter-supported tax measure paying for selected improvements. There are numerous other options and combination of options to accomplish the Plan.

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North Recreation Center	\$4,500,000	Acquisition/dev.
Bikeway	\$543,630	Development
Development/improvements		
Total Expenditures	\$17,328,975	



File #: 20-051

Meeting Date: 1/28/2020

## SUBJECT: Request to Add Item to Future Agenda

## **REPORT IN BRIEF**

Provides members of the Boards/Commissions to request that an item be placed on a future Boards/Commissions agenda for initial consideration by the Boards/Commissions.



File #: 20-052

Meeting Date: 1/28/2020

## SUBJECT: Commissioner Comments

## **REPORT IN BRIEF**

Provides an opportunity for the Chair and/or Commissioner(s) to make a brief announcement on any activity(ies) she/he has attended on behalf of the Boards/Commissions and to make a brief announcement on future community events and/or activities. The Brown Act does not allow discussion or action by the legislative body under this section.